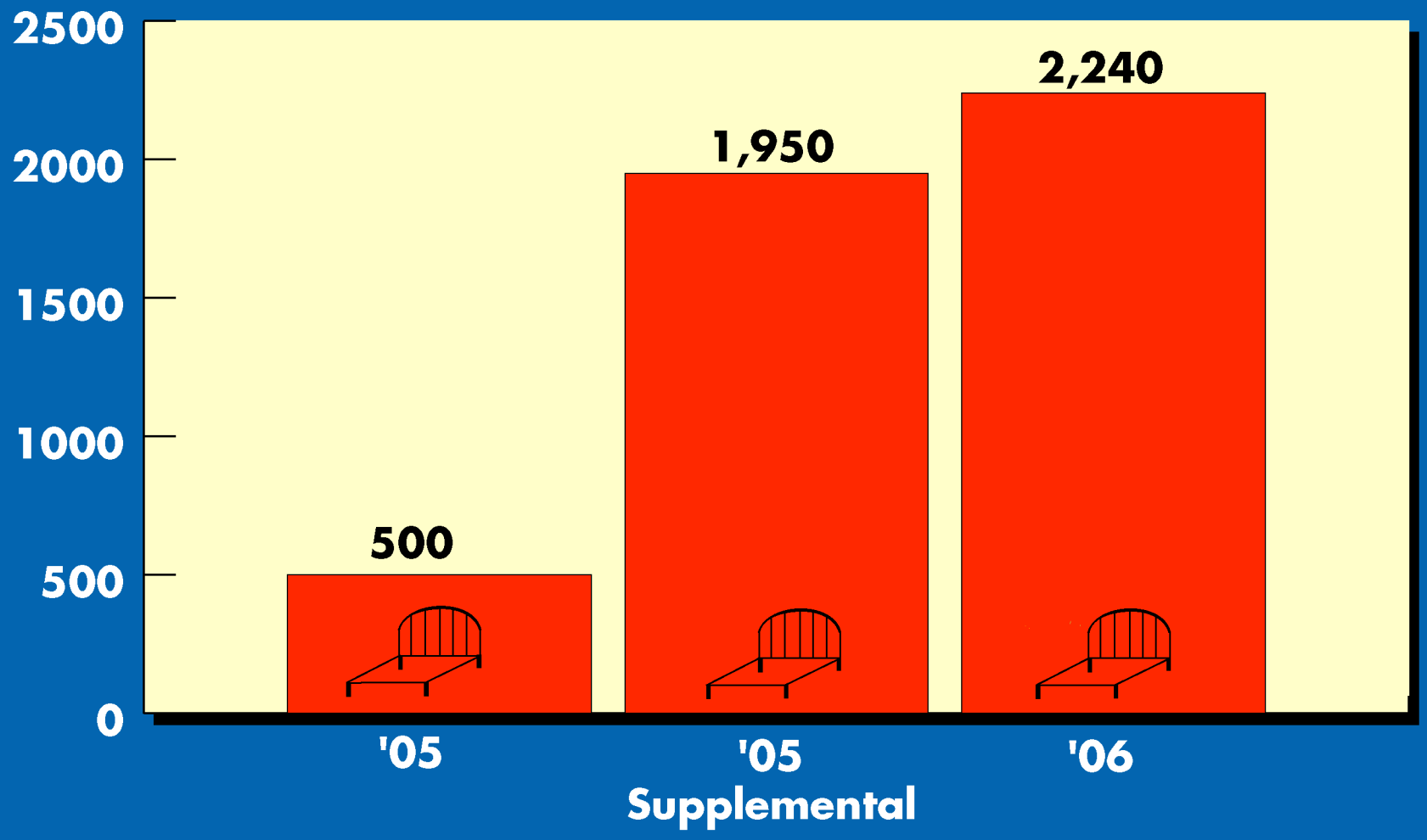4,690 New Detention Beds in Two Years