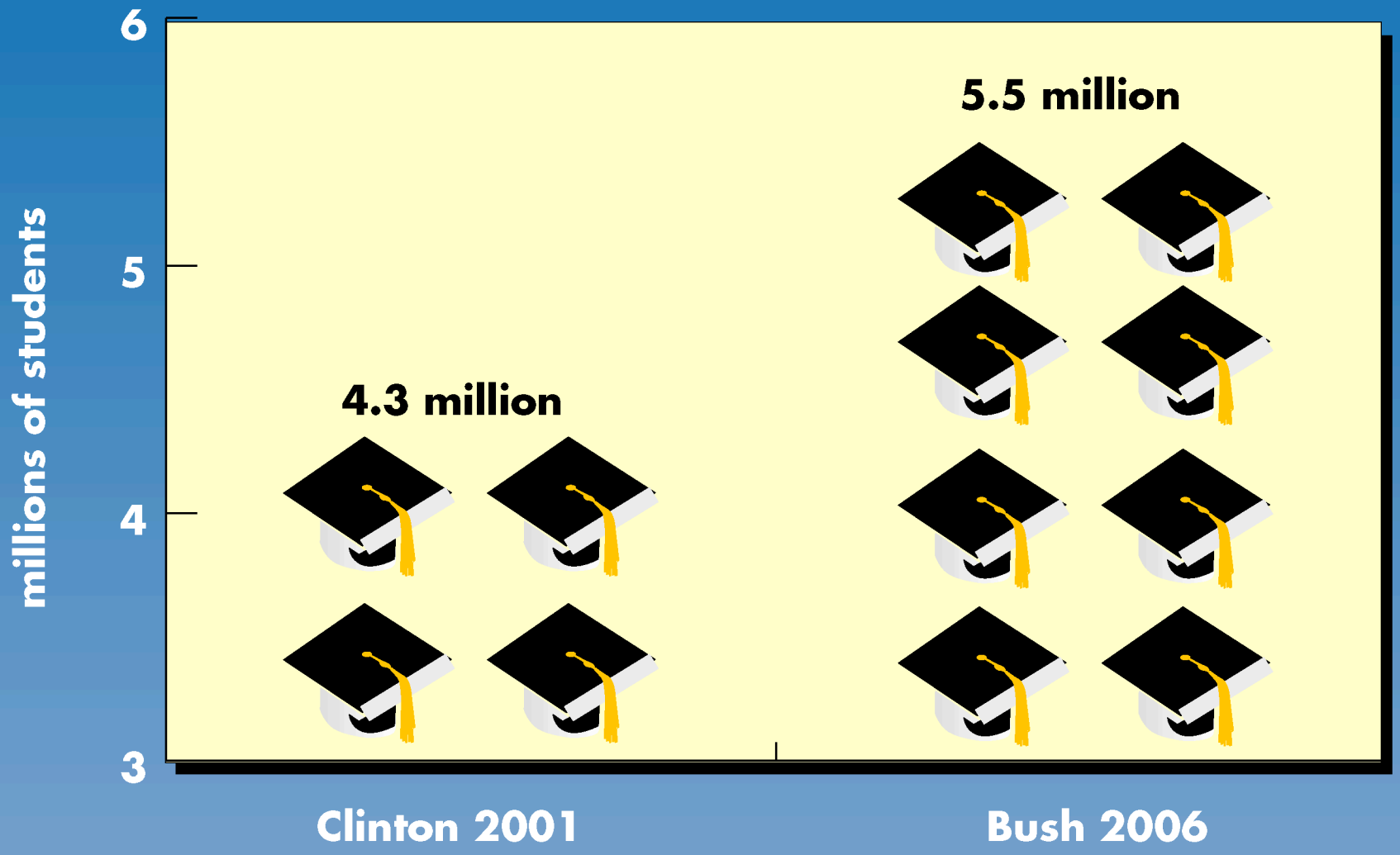Pell Grant Recipients at Historic Levels