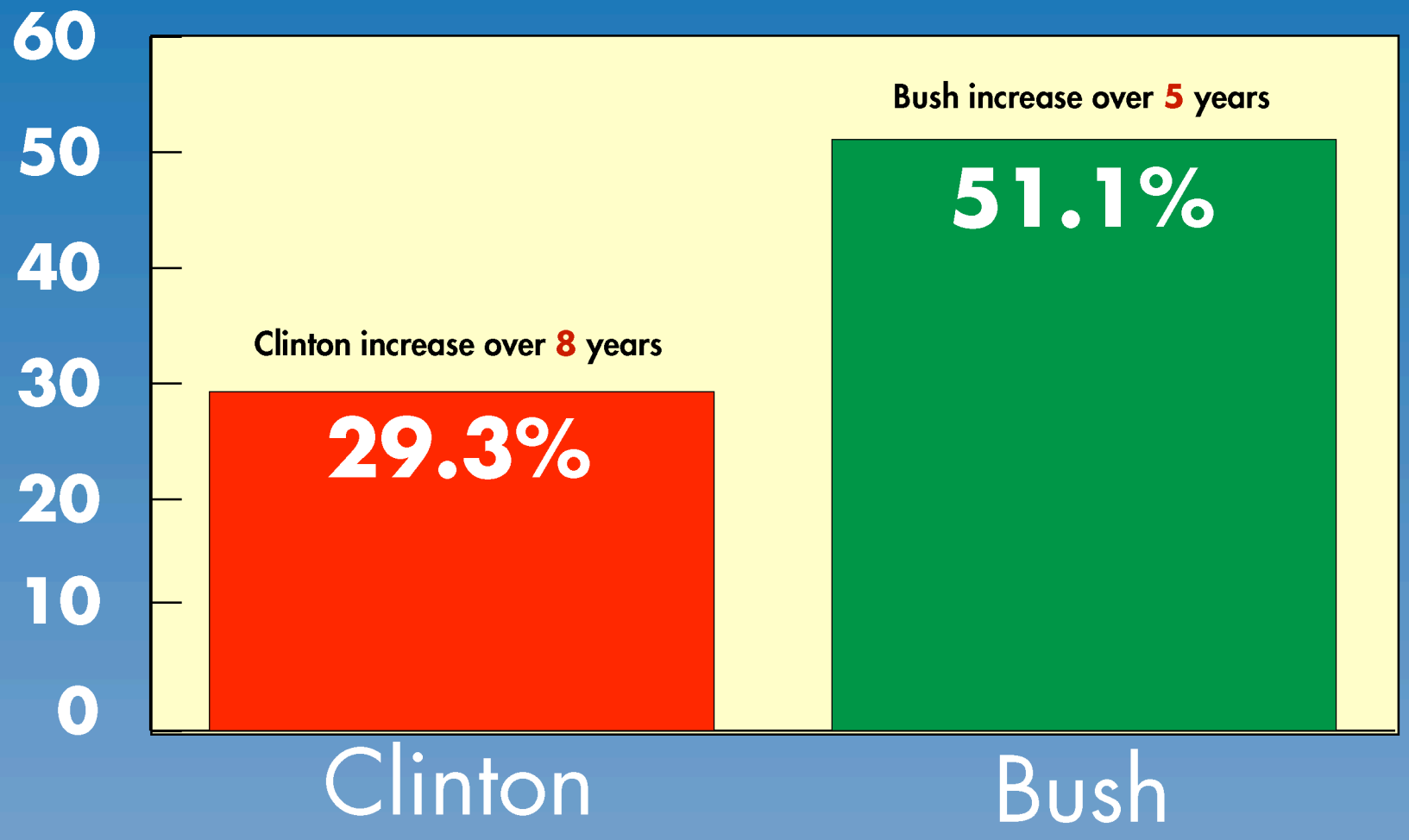Bush vs. Clinton: Growth in Presidential Budget Requests for the Pell Grant Program